

Message Text

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ORIGIN SNM-02

INFO OCT-01 NEA-02 ADP-00 /005 R

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R 131804 Z APR 73

FM SECSTATE WASHDC

TO AMEMBASSY ANKARA

C O N F I D E N T I A L STATE 069104

FOLLOWING SENT ACTION SECSTATE INFO GENEVA FROM KABUL APR 11
REPEATED YOU:

QUOTE

C O N F I D E N T I A L KABUL 2346

E. O. 11652: GDS

TAGS: SNAR, AF, UN

SUBJECT: NARCOTICS: UN NARCOTICS CONTROL PROGRAM FOR AFGHANISTAN

REF: (A) STATE 651 63; (B) STATE 64981

1. I MET WITH AMBASSADOR SCHURMANN ALONE APRIL 9 SINCE HE
HAD INDICATED HE WOULD NOT BRING ANY OF HIS TEAM COLLEAGUES
WITH HIM. WE HAD FULL AND FRANK DISCUSSION WHICH AGAIN REVEALED
SCHURMANN' S INTIMATE KNOWLEDGE AFGHAN SCENE AND DIFFICULTIES
AHEAD FOR ANY NARCOTICS PROGRAM.

2. SCHURMANN OPENED CONVERSATION BY COMMENTING AS FOLLOWS ON
INTENTIONS OF GOVERNMENTS AS HE UNDERSTOOD THEM FROM HIS
CONVERSATIONS WITH THEIR REPRESENTATIVES:

A. FRG VERY MUCH ON BOARD AND GERMAN REPRESENTATIVE IN GENEVA
HAD TOLD SCHURMANN THAT MY VISIT TO BONN HAD BEEN KEY FACTOR IN
TURNING FRG AROUND IN ITS THINKING. FRG NOW (1) INTENDS CONTINUE
POLICE PROJECT, (2) WILL CONTRIBUTE NARCOTICS ADVISER, AND
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(3) INTENDS CONDUCT NARCOTICS TRAINING COURSE IN KABUL FOR AFGHAN
POLICE. FRG DEFINITELY INTENDS TAKE PART IN CONSULTATIVE MEETING

IN GENEVA AND IN PROGRAM WHICH SCHURMANN PLANS DEVISE WITH RGA.

B. DENMARK IS ENTHUSIASTIC ABOUT PARTICIPATION; BUT SCHURMANN PROVIDED NO DETAILS.

C. JAPAN WISHES PARTICIPATE AND JAP REPRESENTATIVE GENEVA WAS VERY APOLOGETIC IN SAYING GOJ INITIALLY INTERESTED ONLY IN CONTRIBUTING DRUG EXPERTS, EQUIPMENT AND EXPERTS IN LABORATORY PROCEDURE. SCHURMANN WRYLY INDICATED THIS WAS EXCELLENT BEGINNING FOR GOJ.

D. USSR GENEVA REPRESENTATIVE HAD HAD MANY QUESTIONS HAD SHOWN INTEREST BUT HAD MADE NO COMMITMENT.

E. PRC REP HAD STATED THIS WAS INDIVIDUAL COUNTRY PROBLEM IN WHICH OTHER COUNTRIES SHOULD NOT INTERFERE. SCHURMANN SAID HE HAD DEMURRED AT THIS ESPECIALLY SINCE RGA HAD REQUESTED FOREIGN ASSISTANCE; HOWEVER, SCHURMANN WAS NOT OPTIMISTIC REGARDING ANY PRCE (NOR SOVIET FOR THAT MATTER) ASSISTANCE.

F. FRENCH ARE POSITIVE AND FRENCH DELEGATE INDICATED PARTICIPATION AND COMMITMENT.

G. UK NEGATIVE.

H. IRAN EXTREMELY INTERESTED, ESPECIALLY SINCE HELMAND TREATY SIGNED; AND IRANIAN REP URGED SCHURMANN STOPOVER IN TEHRAN AND SEE SHAH WHOM IRANIAN REP FELT " WOULD BE WILLING SPEND LOT OF CASH." IRANIAN ATTRIBUTED THIS ATTITUDE TO EUPHORIA OVER HELMAND TREATY. AS RESULT THIS, SCHURMANN WISHES SEE HIS MAJESTY WHILE IN KABUL. I ADVISED HIM SEE PRIMIN SHAFIQ FIRST AND MAKE KNOWN TO SHAFIQ HIS DESIRE SEE HIM.

I. IBRD POSITION WELL- KNOWN.

J. ADB HAS NOT YET REPLIED.

K. UNICEF INTERESTED.

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3 . AT END THIS RECITAL, SCHURMANN LOOKED AT ME EXPECTANTLY AND INQUIRED REGARDING US POSITION. I RESPONDED ALONG LINES REF A, WHICH INFORMATION GREATLY PLEASED AND HEARTENED SCHURMANN.

4. SCHURMANN INDICATED HE FULLY AGREED AERIAL SURVEY HAD TO BE ACCOMPLISHED AT ONCE. SAID THAT HE NOT ABLE SIGN FORMAL CONTRACT THIS WEEK, BUT THAT MORE INFORMAL ARRANGEMENT COULD BE MADE QUICKLY IF AFGHANS REALIZE ITS IMPORTANCE AND WANT IT.

5. ON ENFORCEMENT, I NOTED THAT UN/ FAO REPORT HAD GIVEN SHORT SHRIFT TO ROLE GENDARMERIE, MINISTRY OF JUSTICE AND CUSTOMS IN LINE REF B AND PREVIOUS EMBASSY COMMENTS ON UN/ FAO REPORT. SCHURMANN ACKNOWLEDGED THIS AND INDICATED IT WOULD BE SUBJECT FOR DISCUSSION WITH RGA. EXPANDING ON THIS THEME, SCHURMANN INDICATED WOULD LIKE TO GO BEYOND UN/ FAO REPORT AND GET STARTED ON SOME DETAILED NEGOTIATIONS. FYI: IN EARLIER CONVERSATION SAME DAY WITH GHAS (DIRECTOR INTERNATIONAL AFFAIRS MFA) POLOFF HAD ASCERTAINED THAT MFA HAS OBTAINED REPORTS FROM ALL CONCERNED MINISTRIES, HAS NO SURPRISES IN STORE FOR NEGOTIATIONS WITH SCHURMANN AND IS PREPARED TO DISCUSS IN VARYING DEGREES OF DETAIL SOME SPECIFIC PROJECTS IF SCHURMANN RAISED THEM. GHAS INDICATED CURRENT RGA THINKING IS NOT TO RAISE PROJECT DETAIL THEMSELVES. END FYI.

6. SCHURMANN SAID HE UNCERTAIN WHETHER IT NECESSARY MEET SEPARATELY WITH DONORS AS GROUP BEFORE GETTING INTO DETAILED DISCUSSION WITH RGA ON PROJECT. I RESPONDED THAT I DID NOT PRESUME TO ADVISE EXPERIENCED DIPLOMAT LIKE AMBASSADOR SCHURMANN, BUT THOUGHT IT IMPORTANT THAT HE PUT " DONORS HOUSE" IN ORDER AND NOT GIVE RGA ANY VETO OF DONORS INTENTIONS. RGA COULD BE KEPT GENERALLY INFORMED OF PROGRESS, BUT SCHURMANN SHOULD MAINTAIN COMPLETELY FREE HAND FOR HIS DISCUSSIONS WITH DONORS AT GENEVA CONSULTATIVE COMMITTEE. . THE MORE DETAILED THE DISCUSSIONS WERE IN KABUL OBVIOUSLY THE BETTER INFORMED AND BETTER EQUIPPED SCHURMANN WOULD BE IN DEALING WITH DONORS IN GENEVA. SCHURMANN EXPRESSED AGREEMENT WITH THIS LINE OF THOUGHT AND ADDED THAT MAY 1 NOW SEEMED UNREALISTIC FOR CONSULTATIVE MEETING. IN VIEW NEED LENGTHY DISCUSSIONS HERE AND PLANNING AND PAPERWORK THEREON, HE SAID HE NOW THINKING IN TERMS GENEVA MEETING SOMETIME LATTER HALF OF MAY.

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7. IN RESPONSE SCHURMANN REQUEST FOR MY CURRENT ASSESSMENT POLITICAL SITUATION HERE, I RESPONDED THAT SITUATION STILL POSITIVE BUT THAT PROBLEMS GREATER NOW THAN THEY WERE MONTH AGO. IN BRIEF , I NOTED THAT SHAFIQ WAS RUNNING INTO STRONGER OPPOSITION IN PARLIAMENT THEN HE HAD ANTICIPATED AND THAT OTHER AREAS OF GOVERNMENT WERE ALSO BECOMING SLIGHTLY RESTIVE UNDER HEAVY STRAIN WHICH SHAFIQ' S ADMIRABLE ACTIVITIES INEVITABLY FORCED UPON THEM. IN RESPONSE SCHURMANN' S STATEMENT THAT HE WISHED TO CALL ON FORMER MINISTER OF HEALTH MAJID- SERAJ, I ADVISED HIM CHECK THIS OUT FIRST WITH HIS AFGHAN COUNTERPARTS (SINCE RUMORS OF RIFT BETWEEN SERAJ AND PRIMIN ARE GROWING WEEKLY).

8. SCHURMANN SAID HE HAD SEVERAL NAMES TO PROPOSE FOR HIS REPRESENTATIVE IN KABUL. HIS FIRST CHOICE IS SCOTSMAN (WHOM HE DID NOT IDENTIFY) WHO HE INTENDS PROPOSE TO AFGHANS EARLY

IN NEGOTIATIONS. IF AFGHANS AGREEABLE, SCHURMANN WILL CABLE THIS INDIVIDUAL TO COME IMMEDIATELY KABUL IN ORDER TAKE PART IN SOME OF NEGOTIATIONS.

9. IN MAKING HIS DEPARTURE, SCHURMANN INDICATED HIS DESIRE KEEP IN CLOSE TOUCH WITH ME AND POSSIBLY FOR US TO HAVE GENERAL SESSION WITH HIS TEAM PRIOR THEIR DEPARTURE. SCHURMANN SAID MICUTA AND MANBY ARE HERE AND HE ANTICIPATES GREENSHIELD'S ARRIVAL WITHIN DAY.

10. COMMENT: FROM THIS DISCUSSION AND FROM POLOFF DISCUSSIONS WITH GHASUS IN LAST 24 HOURS, I BELIEVE BOTH SIDES READY FOR MEANINGFUL CONSULTATIONS. FACT THAT I WAS ABLE ASSURE SCHURMANN OF US PARTICIPATION AND SUBSTANTIAL CONTRIBUTION IS EXTREMELY HELPFUL IN CIRCUMSTANCES. DEEP WATER INTO WHICH PRIMIN SAHFIQ HAS GOTTEN HIMSELF IN LAST MONTH, ESPECIALLY WITH PARLIAMENT BUT PERHAPS MORE SIGNIFICANTLY WITH ENTRENCHED POWER BASES IN AFGHANISTAN, MAY VERY WELL MAKE SHAFIQ MORE CAUTIOUS IN CONCLUDING NARCOTICS PROGRAM WHICH CALLS FOR SIGNIFICANT AFGHAN CONTRIBUTIONS PRIOR TO FOREIGN CONTRIBUTIONS. AFGHANS STILL REMEMBER EVENTUAL EMPTINESS UN PROMISES 15 YEARS AGO AND THEY ARE VERY LIKELY TO INSIST ON IMPLEMENTATION FOREIGN PROMISES BEFORE AFGHAN TANGIBLE COMMITMENTS TO PROGRAM. NEVERTHELESS, I AM REASONABLY CONFIDENT THAT SCHURMANN NEGOTIATIONS WILL BE SUCCESSFUL. SECOND ROUND OF DISCUSSIONS CAN ONLY BE SUCCESSFUL IF US AND OTHERS COME TO GENEVA PREPARED
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TO COMMIT MONEY FOR PROJECTS IN SUPPORT OF RGA/ UN AGREEMENT AND AS AMPLIFIED BY EMBASSY KABUL RECOMMENDATIONS IN RECENT NUMEROUS CABLES. NEUMANN

UNQUOTE ROGERS

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